



(REVIEW ARTICLE)



## Developing machine learning models to evaluate the environmental impact of financial policies

Oladipo Olowe <sup>1</sup>, Iyinoluwa Elizabeth Fatoki <sup>2,\*</sup>, Lucky Oneimu Abolorunke <sup>3</sup>, Elebimoye Oluwatobi Samuel <sup>4</sup>, Daniella Bekobo <sup>5</sup>, Olayinka Mary Omole <sup>6</sup>, Abdullah Tunde Adewuyi <sup>7</sup>, Sunday David Esebre <sup>8</sup> and Victoria Porter <sup>9</sup>

<sup>1</sup> Department of Computing, Sheffield Hallam University, College of Business, Technology and Engineering, Sheffield, UK.

<sup>2</sup> Department of Computer Science, Western Illinois University, IL, USA.

<sup>3</sup> Department of Computer Science and Mathematics, Fisk University, Nashville, TN, USA.

<sup>4</sup> Department of Accounting and Finance, University of Ilorin, Nigeria.

<sup>5</sup> Clarkson University, School of Business, NY, USA.

<sup>6</sup> Independent Researcher, IT Project Manager, Toronto, Canada.

<sup>7</sup> Department of Accounting, Finance and Economics, Bournemouth University, Bournemouth, UK.

<sup>8</sup> Department of Mathematics and Statistics, Texas Tech University, College of Art and Science, Texas, USA.

<sup>9</sup> Kenan-Flager Business School, University of North Carolina, North Carolina, USA.

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### Abstract

The intersection of financial policies and environmental impact is a critical area of research given the urgent need to address climate change and sustainability challenges. This review article explores the current state of machine learning (ML) models used to evaluate the environmental impact of financial policies. We discuss the methodologies, applications, challenges, and future directions of this interdisciplinary field. Emphasis is placed on the integration of economic and environmental data, model interpretability, and the potential of ML to provide actionable insights for policymakers.

**Keywords:** Machine Learning; Financial Policies; Green Technology; Carbon Pricing; Data Analytics

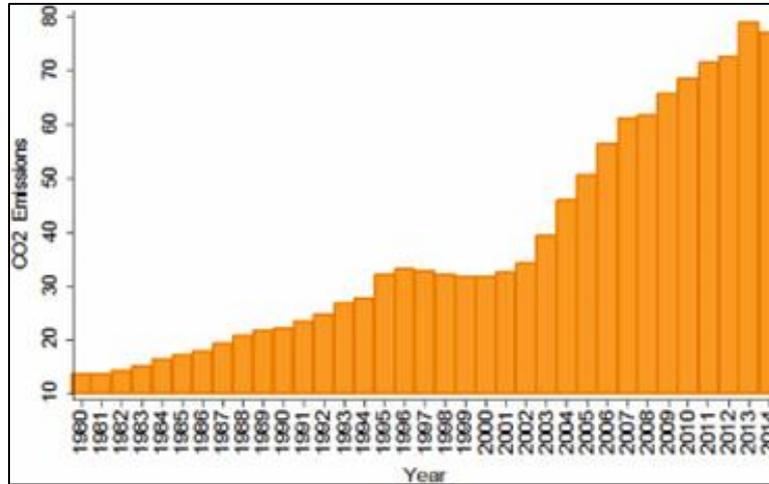
### 1. Introduction

Financial policies significantly influence economic activities, shaping industries and consumer behaviors that directly impact the environment. Policies such as carbon pricing, green subsidies, and regulatory standards aim to mitigate environmental harm by incentivizing sustainable practices. Recent studies have emphasized the importance of integrating environmental considerations into financial decision-making [1,2]. For instance, the European Union's Green Deal and sustainable finance taxonomy highlight the global trend toward environmentally conscious financial governance [3,4]. Understanding and predicting the environmental outcomes of these policies requires robust analytical frameworks capable of handling complex, multifaceted data.

Machine learning has emerged as a powerful tool to model and analyze the intricate interactions between financial policies and environmental outcomes. ML techniques can process vast datasets, uncover hidden patterns, and make predictions that traditional statistical methods might miss [5]. Studies such as those by Rolnick et al. [2019][6] have demonstrated the effectiveness of ML in environmental monitoring, while other research has applied ML to economic forecasting [7,8]. The intersection of these fields provides a promising avenue for developing models that can evaluate the environmental impact of financial policies with greater precision and reliability.

\* Corresponding author: Iyinoluwa Elizabeth Fatoki

Recent applications of ML in environmental economics include evaluating the effectiveness of emission trading schemes and green investment impacts. For example, ML models have been used to assess the success of China's carbon trading pilot programs, demonstrating significant reductions in emissions [9,10]. Similarly, ML-driven analyses have helped identify the most effective green investment strategies by predicting long-term environmental benefits and financial returns [11-13]. These applications illustrate the potential of ML to enhance our understanding of how financial policies can drive sustainable outcomes. Figure 1 shows a graphical representation of the emission reductions achieved through China's carbon trading programs, highlighting the capability of ML models in predicting and visualizing policy impacts.



**Figure 1** Emission Reductions in China's Carbon Trading Programs (Shi B et. al. [14])

Despite the potential of ML, significant challenges remain in this interdisciplinary field. Data quality and availability are major hurdles, as environmental and economic data are often disparate and incomplete [15,16]. Additionally, the interpretability of complex ML models is crucial for ensuring that policymakers can trust and understand the insights generated [17,18]. Integrating economic and environmental datasets to create comprehensive models also requires interdisciplinary collaboration and innovative approaches. Addressing these challenges is essential for advancing the field and maximizing the potential of ML to inform sustainable financial policy-making.

## 2. Methodologies

### 2.1. Data Collection and Integration

Data forms the backbone of machine learning (ML) models, particularly when evaluating the environmental impacts of financial policies. Effective ML models require comprehensive datasets that cover multiple domains, including economic indicators, environmental metrics, and policy frameworks. According to Nilsson [2012] [19], the integration of diverse data sources is essential for capturing the multifaceted nature of financial policies' environmental impacts. The need for high-quality data is emphasized by studies such as Li [2016][20], which highlight the challenges of obtaining reliable data across different sectors and regions.

Economic data plays a crucial role in understanding the financial dimensions of environmental policies. This includes variables such as gross domestic product (GDP), investment flows, tax rates, and financial incentives [21]. Such data helps in modeling the economic activities that drive environmental changes. For instance, studies by the International Monetary Fund have utilized economic indicators to assess the impact of green finance on economic growth and sustainability [22,23]. These economic datasets are critical for building ML models that can predict the financial implications of environmental policies.

Environmental data encompasses metrics such as carbon emissions, resource consumption, pollution levels, and biodiversity indices. Research by Wang et. al., [2024][24] underscores the importance of integrating environmental data to evaluate the effectiveness of policies aimed at reducing ecological footprints. Additionally, policy data, which includes information on existing financial policies, regulatory measures, and international agreements, is vital for contextualizing the impacts of specific regulations [25]. Integrating these diverse datasets poses significant challenges but is necessary for developing robust ML models that can provide actionable insights for policymakers.

## 2.2. Machine Learning Techniques

Several machine learning (ML) techniques are applied in the field of evaluating the environmental impact of financial policies, each offering unique strengths and applications. Supervised learning, for example, is widely used for predictive modeling. By training models on historical data, researchers can predict future environmental impacts of financial policies with a degree of accuracy that traditional methods cannot achieve [26]. Supervised learning techniques, such as regression and classification algorithms, have been effectively employed to forecast carbon emissions based on economic activities and policy changes [27,28].

Unsupervised learning, on the other hand, is instrumental in uncovering hidden patterns and structures within datasets that are not immediately apparent. Techniques such as clustering and principal component analysis (PCA) help in identifying relationships and groupings within the data that can inform policy decisions [29,30]. For instance, unsupervised learning has been used to cluster countries based on their environmental performance and economic policies [31,32].

Reinforcement learning is another powerful technique, particularly useful for evaluating the long-term effects of policy changes through simulation models. By simulating various policy scenarios, reinforcement learning algorithms can optimize strategies to achieve desired environmental outcomes over time [33]. This approach is beneficial for dynamic and complex systems where policies need to adapt based on ongoing feedback. Additionally, Natural Language Processing (NLP) is employed to analyze textual data from policy documents and reports, extracting relevant information and identifying trends that can influence environmental outcomes [34]. NLP techniques are crucial for handling the vast amount of unstructured data in policy analysis, enabling more comprehensive and nuanced evaluations of financial policies' environmental impacts.

## 2.3. Model Evaluation

Evaluating the performance of machine learning (ML) models is a critical step in ensuring their reliability and utility, especially when assessing the environmental impact of financial policies. Various metrics are used to assess model performance, depending on the type of ML model being employed. For classification models, common metrics include accuracy, precision, recall, F1-score, and Area Under the Curve [35,36]. These metrics help determine how well the model can distinguish between different classes, such as high and low environmental impact, based on financial policy data.

For regression models, which predict continuous outcomes such as the amount of carbon emissions or resource consumption, metrics such as mean absolute error (MAE) and mean squared error (MSE) are used [37]-[39]. These metrics quantify the difference between predicted values and actual observations, providing insights into the model's accuracy and precision. Low MAE and MSE values indicate that the model's predictions are close to the actual values, which is essential for reliable policy evaluation.

Beyond these traditional performance metrics, model interpretability and transparency are crucial for the adoption of ML models in policy-making. Policymakers need to understand how and why a model makes certain predictions to trust and act on the insights provided. Techniques such as SHAP (Shapley Additive Explanations) values and LIME (Local Interpretable Model-agnostic Explanations) are increasingly used to enhance model interpretability by explaining individual predictions in a human-understandable way. Ensuring that models are both accurate and interpretable helps bridge the gap between complex ML algorithms and practical, actionable policy insights [40,41].

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## 3. Applications

### 3.1. Carbon Pricing and Emission Trading Schemes

Machine learning (ML) models play a pivotal role in predicting the effectiveness of carbon pricing mechanisms and emission trading schemes (ETS). By analyzing historical data, these models can simulate various pricing scenarios to provide insights into optimal strategies for reducing carbon emissions. For instance, studies have demonstrated the use of supervised learning algorithms to predict the impact of different carbon price levels on emission reductions [42]. These models can incorporate a range of variables, including economic indicators, industry-specific data, and past emission trends, to forecast the potential outcomes of different pricing strategies.

In addition to predictive modeling, ML techniques are also used for scenario analysis in emission trading schemes. By simulating various market conditions and policy interventions, reinforcement learning models can optimize the design and implementation of ETS [43,44]. This involves not only predicting the environmental outcomes but also assessing

the economic implications for industries and consumers. For example, ML models can evaluate the effects of cap-and-trade systems on market behavior, helping policymakers to set appropriate emission caps and allocate permits efficiently.

Moreover, ML models can enhance the monitoring and enforcement of carbon pricing and ETS. Techniques such as anomaly detection can identify irregularities in emission reports, ensuring compliance and reducing the risk of fraud [45,46]. By providing a more accurate and dynamic assessment of carbon pricing mechanisms and ETS, ML models support the development of more effective and adaptive environmental policies. These insights are crucial for achieving long-term sustainability goals and mitigating the impacts of climate change.

### **3.2. Green Investments and Subsidies**

Evaluating the impact of green investments and subsidies on environmental outcomes is another key application of machine learning (ML) models. These models are instrumental in assessing the return on investment (ROI) from an environmental perspective, helping policymakers allocate resources more effectively. By analyzing historical data and current trends, ML models can predict the environmental benefits of various green investments and subsidies, such as renewable energy projects, energy efficiency programs, and sustainable agriculture initiatives [47].

Machine Learning models can process large datasets comprising economic indicators, environmental metrics, and policy details to provide comprehensive evaluations of green investments. For instance, supervised learning techniques can be used to predict the long-term environmental impacts of subsidies for solar and wind energy projects [48,49]. These models can quantify reductions in greenhouse gas emissions, improvements in air quality, and other environmental benefits, thereby providing a clearer picture of the effectiveness of different investment strategies.

Moreover, Machine Learning models can help identify the most effective allocation of subsidies to maximize environmental benefits. Reinforcement learning techniques, which simulate various policy scenarios and their outcomes, can optimize subsidy distribution by targeting areas with the highest potential for environmental improvement [44]. For example, these models can recommend increasing subsidies in regions where renewable energy adoption is lagging or where energy efficiency measures can have the most significant impact.

Furthermore, unsupervised learning methods can uncover patterns and insights that might not be immediately apparent. For example, clustering algorithms can group similar investment projects based on their environmental and economic characteristics, helping policymakers identify which types of projects yield the best returns under specific conditions [50,51]. By leveraging these insights, policymakers can design more effective green investment strategies that contribute to sustainable development goals and climate change mitigation efforts.

### **3.3. Regulatory Policies**

Regulatory policies aimed at reducing environmental footprints, such as emission standards and pollution controls, can be effectively evaluated using machine learning (ML) models. These models analyze compliance data and environmental outcomes, providing a comprehensive assessment of policy effectiveness. By leveraging large datasets that include regulatory information, emission records, and environmental impact metrics, ML models can identify the strengths and weaknesses of existing regulations and suggest areas for improvement [52]. Supervised learning techniques can predict the likelihood of non-compliance based on historical data, enabling regulatory bodies to target inspections and enforcement efforts more efficiently [53]. For instance, ML models can detect patterns in emission data indicative of potential violations, facilitating proactive measures to ensure adherence to regulations and prevent environmental harm.

Additionally, ML models evaluate the environmental outcomes of regulatory policies by analyzing data on pollution levels, resource consumption, and ecological health. Unsupervised learning methods can identify trends indicating the effectiveness of different regulatory approaches by clustering regions or industries with similar compliance behaviors and environmental impacts [54]. Furthermore, reinforcement learning models simulate the long-term effects of regulatory policies under various scenarios, modeling dynamic interactions between regulatory measures, economic activities, and environmental outcomes [55,56]. This helps policymakers understand the potential long-term impacts of proposed regulations and design adaptive regulatory frameworks responsive to changing conditions. By providing robust analytical foundations, ML models enable more informed and effective regulatory policy-making, ultimately contributing to sustainable environmental management practices.

## 4. Challenges

### 4.1. Data Quality and Availability

High-quality, comprehensive data is essential for accurate modeling in evaluating the environmental impact of financial policies. However, significant challenges arise due to data gaps and inconsistencies, which can hinder model performance. Inconsistent data collection methodologies, differing standards across regions, and incomplete datasets can result in unreliable predictions and analyses [57]. For example, discrepancies in how carbon emissions are reported across different countries or industries can lead to biased or inaccurate ML model outcomes, undermining their utility for policymakers.

Efforts to standardize data collection and improve data sharing across institutions are crucial to addressing these issues. Establishing unified protocols for data collection, such as standardized metrics for economic and environmental indicators, can enhance data quality and comparability. Moreover, fostering collaboration between governmental agencies, research institutions, and private organizations can facilitate data sharing and integration, providing more comprehensive datasets for ML models. Initiatives like the Global Reporting Initiative (GRI) and the Carbon Disclosure Project (CDP) exemplify successful efforts to standardize and share sustainability data, ultimately supporting more reliable and effective ML-driven policy evaluations [58,59].

### 4.2. Model Interpretability

Complex machine learning (ML) models, especially those based on deep learning, often pose significant interpretability challenges. These models, while powerful in their predictive capabilities, can operate as "black boxes," making it difficult for users to understand how decisions are made [60]. This lack of transparency is particularly problematic in policy decision-making, where stakeholders need clear and comprehensible insights to trust and effectively use the model outputs. For instance, a deep learning model predicting the environmental impact of a carbon pricing policy must not only be accurate but also explain how it arrives at its conclusions to gain the confidence of policymakers and stakeholders.

Ensuring that ML models provide transparent and understandable results is crucial for their adoption in policy-making processes. Techniques such as SHAP (SHapley Additive exPlanations) values and LIME (Local Interpretable Model-agnostic Explanations) are increasingly used to enhance model interpretability [61,62]. These methods help in breaking down complex model predictions into understandable components, showing the contribution of each feature to the final decision. By applying these interpretability techniques, policymakers can gain insights into the factors driving the model's predictions, enabling them to make more informed and transparent decisions. Furthermore, the development of explainable AI (XAI) frameworks is advancing, aiming to create models that are both highly accurate and interpretable, balancing the need for performance with the requirement for transparency and trustworthiness in policy contexts [63].

### 4.3. Integrating Economic and Environmental Models

Bridging the gap between economic and environmental modeling is a significant challenge that necessitates interdisciplinary collaboration. Traditionally, economic and environmental models have operated in silos, each focusing on domain-specific data and methodologies. However, to accurately assess the environmental impact of financial policies, it is crucial to develop integrated models that can handle both economic and environmental data simultaneously. This integration requires not only technical expertise in ML and data science but also deep knowledge of economic theories and environmental science [64].

The primary challenge in developing these integrated models lies in harmonizing diverse datasets. Economic data, such as GDP, investment flows, and tax rates, often follows different standards and formats compared to environmental data, which includes metrics like carbon emissions, resource consumption, and pollution levels [65]. Effective integration requires standardizing these datasets and ensuring compatibility, which can be technically complex and resource-intensive. Moreover, different temporal and spatial scales of economic and environmental data add another layer of complexity to the integration process [66].

Interdisciplinary collaboration is essential to overcome these challenges and develop robust integrated models. Economists, environmental scientists, data engineers, and ML experts must work together to create frameworks that can capture the intricate relationships between economic activities and environmental outcomes. Initiatives like the Natural Capital Project and integrated assessment models (IAMs) exemplify successful interdisciplinary efforts, where diverse expertise is pooled to address complex environmental and economic issues [67]. Such collaborations not only

enhance the accuracy and reliability of the models but also ensure that the insights generated are relevant and actionable for policymakers aiming to create sustainable financial policies.

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## 5. Future Directions

### 5.1. Advances in ML Algorithms

Continued advancements in machine learning (ML) algorithms are crucial for enhancing the interpretability and reliability of models used to evaluate the environmental impact of financial policies. One significant area of progress is explainable AI (XAI), which aims to make complex ML models more transparent and understandable [68]. XAI techniques such as SHAP (SHapley Additive exPlanations) values and LIME (Local Interpretable Model-agnostic Explanations) help break down model predictions into interpretable components, making it easier for policymakers to understand and trust the insights provided by these models [62,63].

In addition to enhancing interpretability, developing domain-specific algorithms tailored to environmental and financial data will also be beneficial. Generic ML algorithms might not fully capture the unique characteristics and interactions within economic and environmental datasets. Customizing algorithms to address specific challenges in these domains, such as dealing with non-linear relationships or integrating multi-scale data, can significantly improve model performance and relevance [69]. For example, specialized algorithms could better handle the temporal dynamics of economic indicators and the spatial variability of environmental impacts, leading to more accurate and actionable predictions.

Furthermore, advancements in areas such as reinforcement learning, and unsupervised learning can provide deeper insights into the long-term effects of financial policies and uncover hidden patterns in complex datasets [70]. Reinforcement learning can simulate various policy scenarios and their long-term outcomes, helping policymakers design adaptive strategies that evolve with changing conditions. Unsupervised learning, on the other hand, can identify clusters and trends that might not be immediately apparent, offering new perspectives on the interactions between financial policies and environmental outcomes [71]. By continuing to advance ML algorithms and tailoring them to specific domain needs, researchers can develop more robust, interpretable, and effective models to support sustainable financial policymaking.

### 5.2. Enhanced Data Collection

Improving data collection methods is essential for providing richer and more accurate datasets for machine learning (ML) models, especially in the context of evaluating the environmental impact of financial policies. Advanced technologies such as the Internet of Things (IoT), satellite imagery, and real-time monitoring systems have the potential to revolutionize data collection by offering high-resolution, continuous, and comprehensive data streams [72]. These technologies can capture detailed information on environmental indicators, such as air and water quality, land use changes, and biodiversity, which are crucial for assessing the effectiveness of financial policies aimed at sustainability.

IoT devices, for example, can provide real-time data on energy consumption, emissions, and resource usage across various sectors, enhancing the granularity and timeliness of environmental data [73]. This data can be integrated with economic indicators to build more precise ML models that can predict the environmental outcomes of different financial policies. Similarly, satellite imagery offers a bird's-eye view of large geographic areas, enabling the monitoring of deforestation, urban expansion, and other land-use changes over time [74]. Combining satellite data with ground-based sensors and historical records can create a comprehensive dataset that captures both immediate and long-term environmental trends.

Real-time monitoring systems also play a crucial role in enhancing data quality and availability. These systems can continuously track environmental parameters, providing up-to-date information that reflects current conditions and allows for dynamic policy adjustments [75]. For instance, real-time monitoring of air quality can help policymakers quickly identify pollution hotspots and implement targeted measures to mitigate adverse effects. By leveraging these advanced data collection methods, researchers can develop more robust ML models that offer actionable insights for sustainable financial policymaking, ultimately leading to more effective and adaptive environmental strategies.

### 5.3. Policy Simulation Tools

Developing sophisticated policy simulation tools that leverage machine learning (ML) can significantly aid policymakers in exploring the potential impacts of various policy options before implementation. These tools use ML algorithms to simulate complex scenarios, integrating diverse datasets that include economic indicators, environmental metrics, and

regulatory frameworks. By doing so, they provide a virtual environment where policymakers can test and evaluate the outcomes of different financial policies under various conditions, thus facilitating more informed and strategic decision-making [76].

One of the key benefits of policy simulation tools is their ability to model dynamic interactions between multiple variables over time. For example, reinforcement learning algorithms can be used to simulate the long-term effects of carbon pricing policies on emission reductions and economic growth, adjusting strategies based on feedback from the environment and market responses [77]. This approach allows policymakers to understand not only the immediate impact of a policy but also its future implications, helping them design more resilient and adaptive strategies.

Moreover, these simulation tools can enhance transparency and stakeholder engagement in the policy-making process. By providing visualizations and interactive interfaces, they enable policymakers and stakeholders to see the potential impacts of various policies in a clear and accessible way [78,79]. This transparency fosters greater trust and collaboration among different stakeholders, as they can better understand the rationale behind policy decisions and the expected outcomes. As ML and simulation technologies continue to advance, the development and use of policy simulation tools will become increasingly important for crafting effective and sustainable financial policies that address complex environmental challenges.

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## 6. Conclusion

Machine learning (ML) offers significant potential for evaluating the environmental impact of financial policies by leveraging diverse datasets and advanced modeling techniques. These models can predict the effectiveness of carbon pricing mechanisms, assess the ROI of green investments, and evaluate the impact of regulatory policies, aiding policymakers in making informed decisions. However, challenges related to data quality, model interpretability, and interdisciplinary integration must be addressed to advance this field. High-quality, comprehensive data is essential for accurate modeling, but data gaps and inconsistencies can hinder performance, necessitating efforts to standardize data collection and improve data sharing. Ensuring model transparency and understandability is also crucial for policy adoption, requiring advancements in explainable AI. Continued research and interdisciplinary collaboration are key to harnessing the full potential of ML, effectively integrating economic and environmental models, and promoting financial policies that support environmental sustainability and address climate change.

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## Compliance with ethical standards

### *Disclosure of conflict of interest*

No conflict of interest to be disclosed.

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